TechEquity Al Policy Principles

MARCH 2024





TECH EQUITY

TechEquity raises public consciousness about economic equity issues that result from the tech industry's products and practices, and advocates for change that ensures tech's evolution benefits everyone.

View our AI Policy Principles online:



Background

2024 marks an inflection point in modern human history. The emergence of generative AI has captured the attention of people around the world; what once seemed merely theoretical—machines performing tasks that only humans could do before—now seems on the very near horizon. The buzz around AI has caused policymakers, advocates, and technologists to adapt their thinking about what's possible—and what we should do about it.

But in some critical aspects of our lives that are central to human well-being, technology is already taking the place of humans—at times with devastating effects. Automated decision-making systems, predictive algorithms, and many other emergent technologies are determining who can live where, whether we have safe, stable employment, who interacts with the criminal justice system, and whether one can gain access to credit and other financial resources. These systems are often reproducing and accelerating biases and inequities that already exist in the economy, further exacerbating inequality. The people who are most impacted by these tools are more likely to be from communities that have historically been underrepresented and marginalized in our economy. The future, as they say, is here and it is definitely not evenly distributed.

TechEquity's mission is to ensure that the products and practices of the tech industry are advancing human flourishing rather than undermining it. Given the growing role of artificial intelligence (and other digital technologies) in defining the economic prospects of everyday people and the scale of the technology's potential impact, these tools are squarely in our focus across all of our programs and issue areas. We will undertake work to ensure that there are proper guardrails in place; that companies are accountable for implementing practices that ensure equity in the design, development, deployment, and oversight of these tools; and that on-the-ground civil and human rights organizations feel equipped to advocate for solutions that mitigate impacts of these tools in the communities where they live and work.

This document outlines how we plan to go about that work.

Operating Assumptions

- Technology's impact is largely determined by the context into which it is introduced. An individual's or society's experience of technology can differ based on how much power and agency they have to weather any changes these emergent technologies may bring. Therefore, it is critically important to address these contexts, in addition to addressing the functionality of the tools themselves, when developing policy solutions. Ensuring that AI will enable human flourishing rather than undermine it will require that we have clear guardrails, strong safety nets, and robust methods for the participation of impacted people in the design and deployment of technology.
- The outcomes of technological advancement are not inevitable. Technology's
 growth does not follow a linear, formulaic equation. Technology is shaped by people, by
 companies, by governments, and by society. We have the opportunity to direct where the
 technology goes and to build power to ensure that the technology benefits those who are
 most everyone in our economy—rather than leaving them behind.
- Tackling the scale, speed, and adoption of emerging technology takes a connected, coordinated movement of advocates rowing together toward the ultimate goal of mitigating the harms of Al and maximizing its benefits for all members of society. When it comes to Al, though our work falls into two specific issue areas—housing and labor—we understand it to be interconnected with a wide range of other issues. We work in collaboration with partners across the economic equity, civil rights, labor, democracy, and privacy movements. We support their efforts and aim to be in conversation at the intersection of our issues so that the whole is greater than the sum of our parts.
- Deep technical expertise in artificial intelligence is not a requirement to engage fully in conversations about how technology impacts individuals and our society. Because AI systems are complex, the voices of technologists tend to be elevated in the conversation about how to implement effective guardrails. While we need people with skills in designing and developing AI in these conversations, equally important are the values and perspectives of those who understand the impacts of AI systems on the ground. Expertise in the technical development of AI systems should not be used as a gating criterion to these important conversations, and policy conversations about AI should recognize that AI developers have as much to learn from the experiences of people impacted by the technology as they can teach about the technology.

COMMON TERMS

For this document, we are using broadly accessible language and intentionally avoiding technical specificity as this is meant to be a high-level policy position. We are including basic definitions for the terms we commonly use throughout our policy recommendations.

- Developers—the companies who build any component of an Al system (such as automated decision-making systems, generative Al, etc.) Example components of an Al system are data, model, and infrastructure
- Vendors—the companies that distribute or market AI products and services in a user-friendly package tailored to a business or client need. These are the companies that often sell the technology to a deployer.
- Deployers—the entities that deploy the technology to customers, workers, or communities—including governments, employers, nonprofits, and private companies.

It is possible for entities to take on more than one of these roles at a time. For example, OpenAI has developed a foundation model, on top of which they also create applications that they sell to customers.

Al is often a catch-all meant to include a variety of legacy, existing, and emerging technologies. For this document we use the term 'Al system' as a shorthand, umbrella term that encompasses an array of technology including machine learning, algorithms, automated decision-making systems, generative Al, biometric technology, and the combination of many of these technologies with hardware to produce autonomously-operating objects like vehicles and robots. Where needed, we specify the types of technology to which we are referring.



Guiding Policy Principles for Responsible AI

The principles below reflect our organizational approach to the intersection of these technologies in our economy, with an emphasis on our two focus areas: housing and labor.

Specifically, our principles are borne out of our existing research on <u>tenant screening</u> <u>algorithms</u>, the intersections of <u>privacy</u>, <u>civil rights</u>, <u>and technology in the housing sector</u>, the impact of <u>automated management in the workplace on contract workers</u>, and the <u>rise of ghost work in the tech industry</u>. Our recommendations are also informed by the incredible work of our organizational partners and experts in the field. In particular, we would like to acknowledge the work of the UC Berkeley Labor Center's Technology and Work Program, AI NOW, Data & Society, ACLU, National Fair Housing Alliance, Economic Security Project, Ada Lovelace Institute, Electronic Frontier Foundation, Upturn, and Electronic Privacy Information Center (EPIC).

Below we outline three major policy principles and accompanying recommendations to ensure responsible AI design, development, deployment, maintenance, and monitoring. We believe that a collective approach centering people in each step of the AI system—paired with a series of thoughtful, intentional choices now—will not only prevent the potential harms these tools could inflict but also create the conditions under which this promising new technology can enable human flourishing.

People who are impacted by Al must have agency to shape the technology that dictates their access to critical needs like employment, housing, and healthcare.

Technology is most useful when it is designed based on real people's needs. In that same spirit, the regulation of AI and digital technologies must take a human-centered approach that addresses current and potential harm, allows people to exercise their existing rights, and prioritizes accountability around AI tools as they are developed and deployed. These accountability structures should allow for meaningful, public control over the technology and its use in our communities, while at the same time allowing developers to experiment and innovate in ways that are guided by the input and expressed needs of the people who use and are impacted by the technology.

Policy proposals that reflect this principle should:

- 1. Prohibit the use of unacceptable AI systems that are considered a threat to people (e.g. social scoring, biometric identification and categorization, etc.).
- 2. Develop robust structures and standards that enact guardrails around the use of Al.
- **3.** Ensure clear roles for workers and communities in the design, development, deployment, and monitoring of AI systems.
- **4.** Require that an impacted (or likely to be impacted) person has the information they need to pursue or protect their existing rights.

ver lowc

The burden of proof must lie with developers, vendors, and deployers to demonstrate that their tools do not create harm—and regulators, as well as private citizens, should be empowered to hold them accountable.

Policy frameworks should create strong protocols for the review of tools before their deployment and in regular intervals post-deployment. Evaluating the extent to which tools are impacting people's civil and human rights should not be a voluntary activity but rather required and enforced by regulators. Individuals should have access to information about how these tools are impacting their lives, but the onus of holding companies accountable should not fall solely at their feet. This will require transparency and disclosure on the part of AI developers, vendors, and deployers. Additionally, we must equip regulators and individuals with the capacity and resources they need to ensure that these tools do not threaten people's safety or security, foster discrimination, or further systemic inequities in our economy.

Policy proposals that reflect this principle should:

- Require that developers, vendors, and deployers of AI systems affirmatively demonstrate that their tools do not create harm at each stage in the development, deployment, maintenance, and monitoring process.
- **2.** Strengthen requirements for oversight, transparency, and public reporting to address the opacity of these systems, their data, and their reasoning.
- **3.** Invest in growing enforcement capacity to adequately tackle the speed, scale, and technical complexity of AI and emerging technology.

Concentrated power and information asymmetries must be addressed in order to effectively regulate the technology.

Power imbalances in our economy enable exploitative applications of technology and Al. In order to effectively regulate the companies who are building and deploying it, these power imbalances must be addressed. This means stronger antitrust regulations and enforcement, increased attention to the incentive structures around the investment capital that enables the growth of the industry, stronger controls on the ability of companies to collect, store, and sell data, and a deeper understanding of the impact of the business models employed by companies building the technology.

Policy proposals that reflect this principle should:

- **1.** Foster the conditions that reduce concentration through proactive guardrails that ensure competition in the AI market.
- **2.** Strengthen guardrails on the collection, sale, and monetization of proprietary data sets and hold data brokers accountable for their role in AI systems.
- Ensure publicly held, privacy-protecting data sets that can be used for research to strengthen our understanding of these technologies and their impact on our communities.
- **4.** Explore public-led innovation and create opportunities for public ownership to ensure that the growth of AI is equitable and widely beneficial to everyone.

What We Plan To Do

As outlined in our <u>strategic plan</u>, we are advancing three initiatives at the intersection of technology and economic equity across housing, labor, and the AI supply chain.

TECH, BIAS, AND HOUSING INITIATIVE

We are researching and providing public policy recommendations to address harms at the intersection of technology and housing through our Tech, Bias, and Housing Initiative. In particular, we will focus on identifying opportunities to end discrimination in algorithmic tenant screening; as well as identifying the business models within the housing tech landscape that may pose the most potential for harm to vulnerable communities. We will also highlight ways in which emerging AI tools show promise for promoting equity and opportunity in the housing market.

CONTRACT WORKERS AND THE ALSUPPLY CHAIN

Growing our established research on the use of contract work in the tech industry via our Contract Worker Disparity Project, we will center the experience of contract workers who are the predominant workforce training, developing, and moderating AI models. These workers are critical to the infrastructure of this technology but are often working in precarious, fragmented, and unsafe working conditions for low pay. We will partner with community organizations and global advocacy groups to shine a light on this workforce and identify how we can support their efforts to ensure safe and healthy working conditions.

TECH, BIAS, AND LABOR INITIATIVE

Through the launch of our Tech, Bias, and Labor Initiative in 2024, we will examine many of the emerging technologies and their impact on workers: including technology that automates or makes predictions at key stages in the workplace cycle from hiring, performance management, productivity rates, discipline, and firing. In particular, we will focus on companies that have taken a dominant position in the workplace tech market and what their collection of worker data could mean for the future of worker power. We will also examine the way these new technologies, when developed in collaboration with workers and with appropriate guardrails, can create safer workplaces and new career opportunities, and improve products and services.

TECH EQUITY

info@techequity.us



techequity.us











